

Department of Education
HOWARD UNIVERSITY
Fiscal Year 2025 Budget Request

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Appropriations Language

For partial support of Howard University, \$297,018,000, of which not less than \$3,405,000 shall be for a matching endowment grant pursuant to the Howard University Endowment Act and shall remain available until expended.¹

NOTES

A full-year 2024 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Consolidated Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118-15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

Each language provision that is followed by a footnote reference is explained in the Analysis of Language Provisions and Changes document that follows the appropriations language.

Analysis of Language Provisions and Changes

Language Provision	Explanation
<u>¹ ...of which not less than \$3,405,000 shall be for a matching endowment grant pursuant to the Howard University Endowment Act and shall remain available until expended.</u>	This language establishes a minimum funding level for the endowment program. Endowment funds would remain available for obligation until expended.

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Appropriation, Adjustments, and Transfers
(dollars in thousands)

Appropriation/Adjustments/Transfers	2023	2024	2025
Discretionary:			
Appropriation	\$354,018	0	\$297,018
Annualized CR	0	\$354,018	0
Total, discretionary appropriation	354,018	354,018	297,018

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Summary of Changes

(dollars in thousands)

2024 Annualized CR	\$354,018
2025	297,018
Net change	-57,000

<u>Discretionary:</u>	2024 base	Change from base
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Decrease:

Program:

The Administration is expected to fully meet the University's overall request of \$300 million to support construction of a new Howard University Hospital in fiscal year 2025. Congress appropriated \$7 million in fiscal year 2021 to begin work to modernize the Hospital's facilities; \$100 million was appropriated by Congress in each of fiscal years 2022 and 2023 to support hospital construction. Assuming the fiscal year 2024 Senate level of \$50 million is enacted, the Administration's request of \$43 million for fiscal year 2025 will complete the University's \$300 million overall request for this project.

	\$354,018	-\$57,000
Subtotal, decrease		-57,000
Net change		-57,000

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Authorizing Legislation
(dollars in thousands)

Activity	2024 Authorized	2024 Annualized CR	2025 Authorized	2025 Request
General support (20 U.S.C. 121 et seq.)	Indefinite	\$226,693 ¹	Indefinite	\$226,693
Endowment program (P.L. 98-480)	(2)	(3)	(2)	(3)
Howard University Hospital (20 U.S.C. 128)	Indefinite	27,325	Indefinite	27,325
Construction of new hospital		100,000		43,000
Total appropriation		354,018		297,018

¹ The University has discretion to allocate funds for activities authorized under the general statute for Howard University.

² Title II of P.L. 98-480, the Howard University Endowment Act, authorized \$2,000 thousand in fiscal year 1985 to establish an endowment program. Subsequent year appropriations language has authorized minimum funding levels for the endowment program under the terms and conditions of the Act.

³ For fiscal year 2024, the University must allocate at least 3,405 thousand for the endowment program. In addition, for fiscal year 2025, the Administration requests that not less than \$3,405 thousand be allocated to the endowment program.

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Appropriations History (dollars in thousands)

Year	Budget Estimate to Congress	House Allowance	Senate Allowance	Appropriation
2016 ¹	\$221,821	\$221,821	\$219,500	\$221,821
2017 ²	221,821	221,821	221,821	221,821
2018 ³	220,314	221,821	221,821	232,518
2019 ⁴	221,821	232,518	236,518	236,518
2020 ⁵	221,821	250,000	236,518	240,018
2020 Supplemental, CARES Act (P.L. 116-136) ⁶	0	0	0	13,000
2021 ⁷	240,018	254,018	244,018	251,018
2021 Supplemental, CRRSA Act (P.L. 116-260) ⁸	0	0	0	20,000
2021 Mandatory Supplemental, ARP Act (P.L. 117-02) ⁹	0	0	0	35,000
2022 ¹⁰	261,018	411,018	311,018	344,018
2023 ¹¹	311,018	394,018	359,018	354,018
2024 ¹²	347,018	301,693	304,018	354,018
2025	297,018			

¹ The levels for House and Senate allowances reflect action on the regular annual 2016 appropriations bill, which proceeded in the 114th Congress only through the House Committee and Senate Committee.

² The levels for the House and Senate allowances reflect Committee action on the regular annual 2017 appropriations bill; the Appropriation reflects the Consolidated Appropriations Act, 2017.

³ The level for the House allowance reflects floor action on the Omnibus appropriations bill; the Senate allowance reflects Committee action on the regular annual 2018 appropriations bill; the Appropriation reflects the Consolidated Appropriations Act, 2018 (P.L. 115-141).

⁴ The levels for the House and Senate allowance reflect Committee action on the regular annual 2019 appropriations bill; the Appropriation reflects enactment of the Department of Defense and Labor, Health and Human Services, and Education Appropriations Act, 2019 (P.L. 115-245).

⁵ The Senate allowance reflects the Chairman's mark; the Appropriation reflect the Further Consolidated Appropriations Act, 2020 (P.L. 116-94).

⁶ The Appropriation reflects the supplemental funds from the Coronavirus Aid, Relief, and Economic Security Act (P.L. 116-136).

⁷ The level for the Senate allowance reflects the Chairman's mark; the Appropriation reflects Division H of the Consolidated Appropriations Act, 2021 (P.L. 116-260).

⁸ The Appropriation reflects supplemental funds from Division M of the Consolidated Appropriations Act, 2021 (P.L. 116-260).

⁹ The Appropriation reflects the American Rescue Plan Act, 2021 (P.L. 117-02).

¹⁰ The House allowance reflects floor action on the FY 2022 Consolidated Appropriations Act; the Senate allowance reflects the Chairman's mark; and the Appropriation reflects Division H of the Consolidated Appropriations Act, 2022 (P.L. 117-103).

¹¹ The House allowance reflects the regular annual FY 2023 appropriation, which was introduced on the floor; the Sente allowance reflects the Chairman's mark; and the Appropriation reflects the Consolidated Appropriations Act, 2023 (P.L. 117-328).

¹² The House allowance reflects Subcommittee action and the Senate allowance reflects Committee action on the regular annual 2024 appropriations bill; the Appropriation reflects the annualized continuing resolution level.

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Howard University

(20 U.S.C. 121, et seq.)

(dollars in thousands)

FY 2025 Authorization: Indefinite

Budget Authority:

	2024 Annualized CR	2025 Request	Change
General Support ¹	\$226,693	\$226,693	0
Howard University Hospital	27,325	27,325	0
Subtotal	254,018	254,018	0
Construction of New Hospital	100,000	43,000	-\$57,000
Total	354,018	297,018	-57,000

PROGRAM DESCRIPTION

Howard University (University) was federally chartered in 1867 as a private, nonprofit educational institution in Washington, DC. As a comprehensive, research-oriented historically Black university, the University's mission is to provide an educational experience of exceptional quality at the undergraduate, graduate, and professional levels. The University has an enduring commitment to the education and advancement of underserved populations in America and the global community, and it ranks among the highest producers of the nation's Black professionals in medicine, dentistry, pharmacy, engineering, nursing, architecture, religion, law, music, social work, and education. The National Science Foundation consistently ranks the University among the highest producers of Black Ph.D. students. According to data from the Association of American Medical Colleges, the University is the nation's most prolific source of Black graduates who go on to apply to medical school.

The University offers more than 120 fields of study leading to undergraduate, graduate, and professional degrees within 13 schools and colleges: Arts and Sciences, Business, Communications, Dentistry, Divinity, Education, Engineering and Architecture, Graduate School, Law, Medicine, Nursing and Allied Health Sciences, Pharmacy, and Social Work. A wide range of administrative, library, computer, and technology resources and services support these programs. Together, these investments further the University's goals of expanding the opportunities of graduates, especially in fields in which they are still underserved.

Howard University Hospital — Established in 1862 as Freedmen's Hospital, Howard University Hospital (Hospital) was incorporated into the University by Congress in 1962. Today, the Hospital is a general medical and surgical facility and is designated as a Level 1 Trauma

¹ The University has discretion to allocate funds for activities authorized under the general statute for Howard University. However, the 2024 annualized CR directs the University to allocate \$3,405 thousand for the endowment program. The Administration proposes the same language for 2025.

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Center. The 241-bed hospital is one of several comprehensive health care facilities serving the Washington, DC metropolitan area, with over 11,000 admissions and 60,000 emergency room visits annually. Hospital operations are financed through a combination of Federal funds, hospitalization insurance, patient payments, Medicare and Medicaid payments, and contractual agreements for patient care services with the District of Columbia government and other local jurisdictions. The Hospital is also a major teaching facility, providing training opportunities across a wide variety of specialty areas for graduate and professional students in the health sciences. Beginning in 2021, Howard University began construction of a new hospital and requested \$300 million in Federal funds to support the construction. To complete Howard University's overall request for this project, the Budget Request provides \$43 million for fiscal year 2025 for the hospital's construction, for a total of \$300 million in Federal support for this project since 2021. This funding level assumes the fiscal year 2024 Senate level of \$50 million is enacted.¹

Funding levels for the past 5 fiscal years were:

Fiscal Year	(dollars in thousands)
2020	\$240,018
2020 CARES Act	213,000
2021	251,018
2021 CRRSA Act	220,000
2021 Mandatory ARP Act	35,000
2022	344,018
2023	354,018
2024 Annualized CR	354,018

FY 2025 BUDGET REQUEST

For fiscal year 2025, the Administration requests \$297 million for the University, \$57 million less than a fiscal year 2024 annualized CR based on the fiscal year 2023 appropriation. The Administration also proposes continuing to lift the restrictions in Title III, Part D, Section 344(a) of the Higher Education Act of 1965, as amended (U.S.C. 1066c(a)) that prevent Howard University from accessing the HBCU Capital Financing Program.² Howard University, similar to all other HBCUs, should have access to low-interest capital financing to address its capital needs. This request supports the Administration's goals to advance opportunities in higher education and strengthen the capacity of HBCUs to provide the highest quality education. As a

¹ Beginning in 2021, Howard University began construction of a new hospital and requested \$300 million in Federal funds to support the construction. Between fiscal years 2021 and 2023, Congress appropriated a total of \$207 million toward the total cost of building a new hospital. The Department aims to fully fund the construction project by FY 2025. However, the exact amount of remaining need depends on the FY 2024 appropriation, which was not finalized at the time of publication. The Department notes that the FY 2024 Annualized CR would provide \$100 million, which would fully cover the remaining need. However, the FY 2024 Senate level was \$50 million, which would leave a remaining need of \$43 million. As such, the Department's Request provides \$43 million for the University's hospital construction, assuming the fiscal year 2024 Senate level of \$50 million is enacted, for a total of \$300 million since fiscal year 2021.

² At the Administration's request, Congress lifted this prohibition in the fiscal year 2022 and fiscal year 2023 appropriation bills. The Administration proposed similar language in fiscal year 2024.

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congressionally chartered HBCU, the University plays an important role in providing underserved individuals, particularly Black and African American students, with access to a high-quality postsecondary education.

According to the University, the Federal appropriation constituted approximately 22 percent of the University's total revenues and 19 percent of the Howard University Hospital's (Hospital) total revenues in fiscal year 2024. In order to maintain current levels of educational and healthcare services, approximately \$226.7 million of the fiscal year 2025 appropriation would be allocated under General Support to the University, \$27.3 million would support the Hospital's current healthcare needs, and \$43 million would support construction of the new hospital. General Support includes the University's academic programs, research programs, the endowment program, and construction.

In addition, since March 2020, Howard University has received a total of \$68 million in direct supplemental funding to prevent, prepare for, and respond to coronavirus, domestically or internationally, including to help defray the expenses directly caused by coronavirus and to enable grants to students for expenses directly related to coronavirus and the disruption of university operations. More specifically, Howard University received \$13 million from the Coronavirus Aid, Relief, and Economic Security Act (P.L. 116-136); \$20 million from Division M of the FY 2021 Consolidated Appropriations Act (P.L. 116-260); and \$35 million from the American Rescue Plan Act of 2021 (P.L. 117-02).

Academic Programs: The request would provide approximately \$5 million for public service programs, \$26.6 million for academic support, \$10 million for student services, and \$185.1 million for institutional support and grant aid to students.

Endowment Program: The 2025 request also would provide at least \$3.4 million for the University's endowment, and the University would be required to match this contribution on a dollar-for-dollar basis. The Administration believes continuing to earmark a minimum dollar level for the endowment encourages the University to increase its financial strength and independence from Federal support. The University maintains a pooled endowment that is comprised of hundreds of individual endowments that were valued at \$863 million as of June 30, 2022. Revenue earned through the consolidated endowment program is intended to be used for instructional and research support, professorships, scholarships and other forms of student aid, and facilities. In recent years, the University has matched all Federal funds appropriated for endowment purposes in the fiscal year in which they were appropriated and is expected to do the same in fiscal year 2025.

Howard University's spending rate from its endowment is 4 percent of a spending pool based on market value, using a 3-year moving average with a 1-year lag. The University is currently reviewing its investment and spending policies going forward and looking for opportunities to increase the annual spending to continue its support of its mission critical goals.

Howard University Hospital: Federal support for the Hospital provides the University's students with education, research, and training opportunities in medical, dental, and other health-related fields. The Hospital remains the primary teaching hospital for more than 800 learners in the health care profession including medical students, nursing and allied health professionals, dentists, and pharmacists. Federal funding provides two types of support for the

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Howard University Hospital. The first is the annual appropriation for on-going expenses. The second is a one-time investment, provided over several years, to upgrade the Hospital's infrastructure. The University requested \$300 million in Federal funds to support this effort. Between fiscal years 2021 and 2023, Congress appropriated a total of \$207 million toward the total cost of building a new hospital. More specifically, Congress appropriated \$7 million in fiscal year 2021 to begin work to modernize the Hospital's facilities and \$100 million in each of fiscal years 2022 and 2023 to support hospital construction. Assuming the fiscal year 2024 Senate level of \$50 million is enacted, the fiscal year 2025 request of \$43 million completes the \$300 million overall investment.¹

The half-century old Hospital is an unacceptably outdated structure. Fewer than half of the beds at the facility can even be used. Howard and its consortium partners have come together to rebuild a new facility to continue as the academic medical center of the College of Medicine. A new facility would allow Howard to expand the size of its incoming medical school class and produce 2,000 new doctors in the first 10 years. A new facility would also allow similar increases at the dental, pharmacy, and nursing/allied health schools to better meet the acute need for diverse health care professionals nationwide. This robust pipeline of diverse health care professionals serving in historically underserved communities is even more critical now as COVID-19 has shown the dire consequences of our growing health care disparities.²

Construction: In fiscal year 2025, the University plans to spend \$50 million for construction. Appropriated funds may be allocated to capital (construction and renovation) projects which maintain and enhance the University's ability to provide high-quality postsecondary education and research environments.

¹ The Department aims to fully fund the \$300 million construction project by FY 2025. However, the exact amount of remaining need depends on the FY 2024 appropriation, which was not finalized at the time of publication. The Department notes that the FY 2024 Annualized CR would provide \$100 million, which would fully cover the remaining need. However, the FY 2024 Senate level was \$50 million, which would leave a remaining need of \$43 million. As such, the Department's Request provides \$43 million for the University's hospital construction, assuming the fiscal year 2024 Senate level of \$50 million is enacted, for a total of \$300 million since fiscal year 2021.

² <https://thehill.com/blogs/congress-blog/politics/563049-congress-must-step-up-to-fund-the-howard-university-hospital?rl=1>

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PROGRAM OUTPUT MEASURES

The output data shown below is from Howard University and is based on the University's academic year, which runs from July 1 to June 30. Fiscal years 2024 and 2025 are projections.

(dollars in thousands)

Output Measures	2023	2024	2025
Howard University General Support			
Federal appropriation ¹	\$226,693	\$226,693	\$226,693
Other Federal funding	85,922	88,084	85,113
Total Federal funding	312,615	314,777	311,806
Restricted non-Federal revenue	51,834	52,284	55,995
Revenue from tuition and fees	401,687	443,075	469,660
Other non-Federal revenue	162,413	211,744	183,338
Total non-Federal revenue	615,933	707,102	708,993
Total University revenue	922,643	1,018,474	1,021,928
Total University expenditures	897,089	980,493	994,461
Federal funding as percent of total revenue	33.9%	30.9%	30.5%
Tuition and fees	401,687	443,075	469,660
Tuition and fees as percent of total revenue	43.5%	43.5%	46.0%
Federal appropriation as percent of total revenue	24.6%	22.3%	22.2%
Howard University Hospital			
Federal appropriation	\$127,325	\$77,325	\$70,325
Other Federal funding	128,102	110,589	111,910
Total Federal funding	255,427	187,914	182,235
Total Hospital revenue	\$324,192	\$401,421	\$412,248
Total Hospital expenditures	330,827	307,936	311,015
Federal appropriation as percent of total revenue	39.3%	19.3%	17.1%
Construction			
Construction expenditures	\$100,000	\$100,000	\$43,000
Endowment program			
Federal appropriation ¹	\$3,405	\$3,405	\$3,405
Matching funds + other funds raised by University	6,279	6,279	6,279
Total new contributions	9,684	9,684	9,684
Endowment investment income	\$21,529	\$22,864	\$24,604
Market value of total University endowment	872,434	893,581	893,581
Investment income as percent of endowment	2.5%	2.6%	2.8%

¹ Federal funding for the Howard endowment program (\$3,405 thousand) is drawn from the appropriation for Howard University General Support.

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PROGRAM PERFORMANCE INFORMATION

Performance Measures

This section presents selected program performance information, including, for example, program goals, objectives, measures, and performance targets and data; and an assessment of the progress made toward achieving program results. Achievement of program results is based on the cumulative effect of the Federal resources provided for the program as well as the resources and efforts invested by those served by the program.

Goal: To assist Howard University with financial resources needed to carry out its educational mission.

Objective: *Maintain or increase the undergraduate graduation rate.*

Measure: The percentage of first-time, full-time, degree-seeking, undergraduate students who graduate within 6 years of enrollment.

Year	Target	Actual
2020	68%	64%
2021	70	64
2022	70	70
2023	70	
2024	70	
2025	70	

Additional information: The measure uses data taken from the Integrated Postsecondary Education Data System (IPEDS) database maintained by the National Center for Education Statistics (NCES) rather than directly from the University.

The long-term goal is to increase Howard University's graduation rate. According to the IPEDS data, in 1998, the graduation rate for Howard University was only 41 percent, but by 2009, it had significantly increased to 69 percent. Since then, Howard's graduation rate has declined, and has hovered between 60-70 percent. FY 2023 performance data is expected to be available in December 2024.

Objective: *Maintain or increase the retention of full-time undergraduate students.*

Measure: The percentage of first-time, full-time, degree-seeking, undergraduate students who were in their first year of postsecondary enrollment in the previous year and are enrolled in the current year.

Year	Target	Actual
2020	90%	86%
2021	90	90
2022	90	91
2023	90	88
2024	90	
2025	90	

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Additional information: Data from IPEDS showed the average persistence rate at Howard University between 2017-2022 is 90 percent; and, most recently, the persistence rate is 88 percent. FY 2024 performance data is expected to be available in December 2024.

Objective: *Increase student enrollment over the long term.*

Measure: The number of full-time, degree-seeking, undergraduate and graduate students enrolled at Howard University.

Year	Target	Actual
2020	10,000	10,048
2021	10,000	11,056
2022	10,000	11,547
2023	10,000	
2024	10,000	
2025	10,000	

Additional information: The measure uses data taken from the IPEDS database maintained by the NCES rather than directly from the University. FY 2023 performance data is expected to be available in December 2024.

Efficiency Measures

The efficiency measure tracks the cost of a successful outcome, where success is defined as graduation and Federal cost is defined as the program appropriation. This measure ties in with the program's performance indicators.

Measure: Federal cost of degrees and certificates awarded by Howard University.

Year	Target	Actual
2020	\$88,000	\$124,527
2021	88,000	91,432
2022	88,000	103,335
2023	88,000	
2024	88,000	
2025	88,000	

Additional information: The efficiency measure is calculated by dividing the total funds appropriated for Howard (exclusive of Hospital funding) by the number of students successfully completing degree or certificate programs. This measure allows the Department to track program performance in terms of cost to the Federal Government and the efficiency of Federal funds in achieving successful outcomes. FY 2023 performance data is expected to be available in December 2024.

A similar efficiency measure has been established for the higher education programs authorized under Titles III and V of the Higher Education Act, as well as for Gallaudet University and the National Technical Institute for the Deaf. This metric may enable the Department to assess relative program performance across institutions with similar types of missions.

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Other Performance Information

In January 2019, the University rolled out its new Strategic Plan, Howard Forward 2024, which outlines new strategic priorities and five goals, that include:

- Enhance student success through transformation and innovation in teaching & learning, enhanced by the use of technology;
- Increase participation in grant funded research activity;
- Use experiential service-learning opportunities to teach awareness of local and global issues that align with the University's mission;
- Operate efficiently and effectively across all levels of the organization; and
- Improve organizational financial accountability and outcomes.

Howard Forward 2024 can be accessed at <https://strategicplan.howard.edu/>.